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ATTACHMENT A

P. 26

#### STATE OF MICHIGAN

#### BEFORE THE MICHIGAN PUBLIC SERVICE COMMISSION

In the matter, on the Commission's own motion to consider Ameritech Michigan's compliance with the competitive checklist in Section 271 of the Telecommunications Act of 1996

Case No. U-11104

#### ATTORNEY GENERAL'S RESPONSE TO AMERITECH MICHIGAN'S COMPLIANCE FILING AND REQUEST FOR APPROVAL OF FLAN ON INTRALATA TOLL DIALING PARITY

Attorney General Frank J. Kelley hereby files the following response to

Ameritech Michigan's filing regarding its compliance with the intraLATA toll

dialing parity requirements. The Attorney General makes this filing pursuant to the

Michigan Public Service Commission's (MPSC) August 28, 1996 Order Establishing

Procedures in the above-captioned case. In support of his response, the Attorney

General states as follows:

1. Section 271(c)(2)(B)(xii) of the Federal Telecommunications Act of 1996, Pub. Law 104-104, 110 Stat 56 (1996), 47 USC 151 at any provides that to comply with the competitive checklist, Ameritech Michigan must provide:

Nondiscriminatory access to such services or information as are necessary to allow the requesting carrier to implement local dialing parity in accordance with the requirements of section 251(b)(3).

Section 271(e)(2) provides as follows:

(A) PROVISION REQUIRED. — A Bell operating company granted authority to provide interLATA services under subsection (d) shall provide intraLATA toll dialing parity throughout that State

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coincident with its exercise of that authority.

(B) LIMITATION. - Except for single-LATA States and States that have issued an order by December 19, 1995, requiring a Bell operating company to implement intraLATA toll dialing parity, a State may not require a Bell operating company to implement intralata toll dialing parity in that State before a Bell operating company has been granted authority under this section to provide interLATA services originating in that State or before 3 years after the date of enactment of the Telecommunications Act of 1996, whichever is earlier. Nothing in this subparagraph precludes a State from issuing an order requiring intraLATA toll dialing parity in that State prior to either such date so long as such order does not take effect until after the earlier of either such dates.

(Emphasis added).

- In orders dated February 24, 1994 and July 19, 1994, the MPSC found that intraLATA toll dialing parity was necessary for effective competition and was in the public interest. Therefore, the MPSC ordered the implementation of intraLATA toll dialing parity to be effectively in place no later than January 1, 1996.
- 3. The Attorney General submits that to the extent that the MPSC's orders requiring the implementation of intraLATA toll dialing parity were issued well before the December 19, 1995 date established by the FTA, any argument by Ameritech Michigan of the existence of a linkage between its being able to enter the interLATA market and the schedule for implementing intraLATA toll dialing parity is untenable and therefore should be vigorously rejected.
- The Attorney General believes that Ameritech Michigan's ostensible compliance filing and request for approval of plan on intraLATA toll dialing parity is inconsistent with the MPSC's orders, and the Court of Appeals affirmance of the orders. Indeed, Ameritech's filing is tantamount to a request that the MPSC "agree" that it was wrong and reverse its principled position. Clearly, to approve

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Ameritech's proposal would not only be contrary to the requirements of the law, but it will also be bad public policy. Accordingly, the Attorney General respectfully requests that the MPSC enter an order rejecting Ameritech's filing and instruct the Company to comply with the outstanding orders on the schedule for implementing intraLATA toll dialing parity.

Respectfully submitted,

FRANK J. KELLEY Attorney General

Orjiakor N. Isiogu (P42788) Assistant Attorney General Special Litigation Division P.O. Box 30212 Lansing, MI 48909 (517) 373-1123

Dated: December 19, 1996

## MICHIGAN PUBLID BERVICE

#### PROOF OF SERVICE

#### Commission's Own Motion - U-11104

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The undersigned certifies that a copy of the Attorney General's Response to Ameritech Michigan's Submission of Information was served upon the parties listed below by mailing the same to them at their respective addresses with first class postage fully prepaid thereon, or by State Interdepartmental mail as indicated, on January 9, 1997.

### Sain & Drewsbeak

Teleport Communications Group, Inc.

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Mr. Douglas W. Trabaris 233 S. Wacker Drive, Suite 2100 Chicago, IL 60606

WorldCom, Inc. d/b/a LDDS WorldCom Mr. Norman C. Witte 115 W. Allegan Avenue, Tenth Floor : Lansing, MI 48933-1712

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Roderick S. Coy

January 9, 1997

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COMMISSION

Ms. Dorothy Wideman
Executive Secretary
Michigan Public Service Commission
6545 Mercantile Way
P.O. Box 30221
Lansing, MI 48909

Re:

MPSC Case No. U-11104

Dear Ms. Wideman:

Enclosed for filing please find the original and 15 copies of Comments of TCG on behalf of Teleport Communications Group, Inc. and TCG Detroit in the above-entitled matter. Proof of Service upon the parties of record is also enclosed. Thank you.

Very truly yours,

CLARK HILL P.L.C.

Roderick S. Co.

RSC/kml Enclosures

cc: Parties of Record

L026042

#### STATE OF MICHIGAN

#### BEFORE THE MICHIGAN PUBLIC SERVICE COMMISSION

In the matter, on the Commission's own motion,	)	
to consider Ameritech Michigan's compliance	)	Case No. U-11104
with the competitive checklist in Section 271	)	
of the Telecommunications Act of 1996.	)	

#### COMMENTS OF TELEPORT CCOMMUNICATIONS GROUP INC

Now comes Teleport Communications Group Inc. ("TCG"), on behalf of its Michigan operating affiliate TCG Detroit, by its attorneys, and hereby comments upon Ameritech Michigan's Submission of Information filed on December 16, 1996. In this filing, Ameritech Michigan ("Ameritech") alleges that it is in compliance with all of the requirements of the competitive checklist in Section 271(c)(2)(B) of the Telecommunications Act of 1996 ("1996 Act"). For the reasons stated below, and in the accompanying affidavit, TCG shows that Ameritech has not yet met the Section 271(c)(2)(B) checklist and its claim is grossly premature.

The Commission should be aware that on January 2, 1997, Ameritech filed with the Federal Communications Commission ("FCC") an Application of Michigan Bell Telephone Company, d/b/a Ameritech Michigan ("Ameritech") for permission to provide statewide interLATA services. Because of the short time frame to review Ameritech's FCC filing, the Commission should know that these comments should not be construed to be a comprehensive examination of all the ways in which Ameritech does not yet meet the Section 271(c)(2)(B) checklist for Michigan. TCG reserves the right to file additional information with the MPSC and the FCC at later times.

<sup>&</sup>lt;sup>1</sup>See Exhibit A. Affidavit of Michael Pelletier.

#### I. INTRODUCTION

TCG is particularly qualified to comment upon the state of local competition in Michigan. As the Michigan Public Service Commission ("MPSC" or "Commission") is aware, TCG is certificated since April of 1995 as a provider of basic local exchange service in Southeastern Michigan.<sup>2</sup> It was one of the first in Michigan to be certified to provide a competitive basic local exchange service in Southeastern Michigan. In addition, TCG just recently concluded a statutory arbitration proceeding to try to obtain interconnection arrangements from the incumbent monopoly LEC, Ameritech.<sup>3</sup> The interconnection agreement has some remaining outstanding issues of dispute which were filed with the Commission on November 14, 1996. TCG and Ameritech submitted additional proposals on indemnification and governing law,<sup>4</sup> which have not been acted upon as yet.

Ameritech has yet to implement all the terms of the interconnection agreement, however. Indeed, nearly two years after being certified to compete as a basic local exchange provider in Michigan, TCG is still operating today pursuant to the "interim" rates, terms and conditions established in 1995 by the Commission in Re City Signal, Case No. U-10647.5 Moreover, even when

<sup>&</sup>lt;sup>2</sup>Re TCG Detroit, MPSC Case No. U-10731, Opinion and Order issued April 27, 1995 and Re TCG Detroit MPSC Case No. U-11047, Opinion and Order issued April 26, 1996.

<sup>&</sup>lt;sup>3</sup>Re TCG Detroit, MPSC Case No. U-11138 (Order Approving Agreement Adopted by Arbitration with Ameritech Michigan, November 1, 1996, referred to herein as "TCG Arbitration Order").

<sup>&</sup>lt;sup>4</sup>See Exhibit B, TCG filing of November 14, 1996 in <u>Re TCG Detroit</u>, MPSC Case No. U-11138.

<sup>&</sup>lt;sup>5</sup>Re City Signal, MPSC Case No. U-10647, Opinion and Order issued February 23, 1995.

the interconnection agreement imposed by arbitration by the MPSC is finalized and implemented, the rates, terms and conditions are still "interim," not permanent and final.<sup>6</sup>

# II. ONLY AGREEMENTS THAT ESTABLISH PERMANENT COST BASED RATES CONSISTENT WITH THE ACT MAY BE CONSIDERED FOR SECTION 271 PURPOSES

As a threshold matter, Ameritech's application for interLATA authority should not be granted for Michigan until such time as the agreements presented under Section 271(c)(1) include permanent rates for interconnection, unbundled network elements and transport and termination, and those agreements have been approved by the appropriate state commission.<sup>7</sup> For example, TCG's voluntary agreements with Pacific Telesis, NYNEX in New York, and Bell South provide for permanent rates for the life of the agreement (3 years) and have been approved by the relevant state commissions.

Where TCG has concluded arbitrations with Ameritech, such as in Michigan, the costs of unbundled network elements generally are still not based on such forward looking cost studies, for the simple reason that no state has yet completed a review of properly performed cost studies.<sup>8</sup>

Thus, even TCG's arbitrated agreement in Michigan provides for only interim rates for

<sup>&</sup>lt;sup>6</sup>*Id*. At p. 4.

<sup>&</sup>lt;sup>7</sup>Sec. 271(c)(1) says: "A Bell operating company meets the requirements of this subparagraph . . . if it has entered into one or more binding agreements that have been approved under section 252 specifying the terms and conditions under which the Bell operating company is providing access and interconnection to its network facilities for the network facilities of one or more unaffiliated competing providers of telephone exchange service . . . to residential and business subscribers."

<sup>&</sup>lt;sup>8</sup>Oregon completed a TSLRIC study, but is revisiting the issue.

interconnection and unbundled network elements. Indeed, the interim nature of the rates is explicitly recognized by the Commission in the TCG Arbitration Order. The Commission characterized the rates approved in the order as "an interim measure prior to the approval of studies that provide a more accurate indication of the cost of local traffic termination." The MPSC also ruled that the legal sufficiency, under the Michigan Telecommunications Act, of the rates adopted in the TCG Arbitration Order "is subject to review on the basis of an approved cost study that demonstrates whether the rates equal or exceed TSLRIC." After Ameritech submitted several improper cost studies which the Commission quite properly dismissed, 11 the MPSC commenced a new generic proceeding and ordered proper cost studies be performed and submitted. 12

In light of the MPSC's rulings, then, the arbitrated agreement with interim rates may not be used as the basis for Ameritech's interLATA entry as it does not provide the final properly cost based rates, terms and conditions pursuant to Section 271(c)(2)(B) of the Act. The competitive viability as well as the legal sufficiency of the interim rates remains open to questions. Only when permanent, properly cost based rates--rates that will endure for the life of the agreement--have been successfully

<sup>&</sup>lt;sup>9</sup>TCG Arbitration Order, p. 4.

<sup>&</sup>lt;sup>10</sup>Id., p.5, fn. 3. Emphasis added.

<sup>&</sup>lt;sup>11</sup>Id., p. 4. The Commission found: "The Commission agrees with the panel that Ameritech Michigan's cost studies should not be used as a basis for the rates because the methodologies in those studies were <u>discredited</u> in Case No. U-10860, et al." Emphasis added.

<sup>&</sup>lt;sup>12</sup>See <u>Re Ameritech Michigan</u>, MPSC Case No. U-11280, Order Initiating Proceedings, issued December 12, 1996.

negotiated or arbitrated, may scrutiny of an application for interLATA entry by Ameritech properly proceed.

## III. AMERITECH HAS NOT MET THE SECTION 271(c)(2)(B) COMPETITIVE CHECKLIST

Ameritech contends that if a particular agreement does not provide for access to a check list item, the carrier can use a most favored nation clause to get the desired element from another interconnection contract.<sup>13</sup> This, according to Ameritech, constitutes providing the service as the service is currently available. This argument is incorrect and should be rejected. Section 271(c)(1)(A) addresses the actual provision of services. Provisioning constitutes more than merely making services available. Provisioning also means more than just offering a service. The provisioning of a service means it is up and running today.<sup>14</sup> However, even if the Commission were to construe the language of the Act to require such a low threshold as to apply to a mere offering of services, Ameritech flunks this test.

<sup>&</sup>lt;sup>13</sup>See Affidavit of Gregory J. Dunny attached to Ameritech Submission at p. 6

Ameritech does not allow TCG to purchase individual network elements from other interconnection agreements, but rather obtain broad categories of network elements; hence, TCG is not contractually allowed to purchase network elements with desired level of unbundling at different rates, terms and conditions. This starkly contrasts with the typical tariff situation, where TCG can choose which unbundled network elements to purchase. In fact, it is possible that one could interpret the lack of the ability to purchase individual network elements from other interconnection agreements means Ameritech does not meet the check list by offering sufficiently unbundled network elements. See Supplemental Rebuttal Testimony of Charlotte TerKeurst at p. 21, Illinois Commerce Docket No. 96-0404, attached as part of Exhibit H. See also Section VI, infra.

Ameritech asserts that it has met the competitive check list set forth in Section 271(c)(2)(B), <sup>15</sup> and argues that every portion of the check list is currently available to TCG and other competitors. This contention, however, is false. Attached to these comments is the affidavit of Michael Pelletier, Director of Carrier Relations for TCG. In his affidavit, <sup>16</sup> Mr. Pelletier shows that in a number of instances, many portions of the Section 271(c)(2)(B) check list are not currently available to TCG, even despite numerous MPSC orders requiring compliance. <sup>17</sup>

## IV. STRICT PERFORMANCE STANDARDS MUST BE IMPLEMENTED AND USED FOR AT LEAST SIX MONTHS PRIOR TO ALLOWING AMERITECH TO ENTER THE INTERLATA MARKET

Entry by Ameritech into the interLATA market must be conditioned on incontrovertible evidence that its market power has been dissipated, for otherwise Ameritech will continue to have the ability and incentive to impede competition in the local exchange market. The costs of entry will be raised, entry may in fact be foreclosed, and the fundamental purpose of the 1996 Act will be subverted. The costs of competitive entry into the local exchange market are likely to be increased by Ameritech's entry into long distance unless there are clear performance standards and penalties for failure to meet them in place and operating for at least six months *prior to* entry. This will be the

<sup>&</sup>lt;sup>15</sup>See Chart attached to Ameritech Submission.

<sup>&</sup>lt;sup>16</sup>See Exhibit A, Affidavit of Michael Pelletier.

<sup>&</sup>lt;sup>17</sup>See, also, MCI v Ameritech, MPSC U-10138 Opinion and Order issued February 24, 1994, wherein the MPSC first ordered dial 1 parity be offered no later than January 1, 1996. Nearly 3 years later Ameritech has still not complied with that order, nor several subsequent orders, including an order granting a Motion to Compel enforcement of the MPSC's orders. After the Federal Court declined to stop the numerous MPSC's orders and an Order of the Ingham Circuit Court, Ameritech got a temporary stay from the Michigan Court of Appeals.

case whether entry occurs early or later. Without operational performance standards, Ameritech will have an incentive to engage in the practice of "just barely acceptable" service to competitors, counting on the lengthy complaint process to escape penalty for many months, during which CLECs' costs are raised, their business reputations impaired, and their financial resources strained.

TCG's expansion, which requires the interconnection of more and more TCG facilities with Ameritech's facilities, will for a transition period make TCG more, not less, dependent on Ameritech's service quality. The technology and capabilities of Ameritech will become more, not less, critical to TCG. When Ameritech fails to turn up a circuit, TCG's customer blames TCG, not Ameritech. The chain of telecommunications service in our world of interconnected networks is only as strong as its weakest link. TCG backs its reputation as the carrier with the highest possible service quality by monetary guarantees to our customers—if our service quality falls below the standard we promise, we don't charge the customer. If the Ameritech link in the chain fails, TCG suffers financially and its reputation can also be impaired. Rarely does a new competitor in a market depend so much on the entrenched entity with market power to serve the new competitors' customers. Without effective performance standards and strict enforcement competition will easily be restrained.

Ameritech's ability regardless of whether inadvertent or advertent to raise its rivals' costs through simple delay and error is one of the greatest threats to full competition in the local exchange market. An Ameritech mistake on a competitor's service may be intentional, or it may be accidental, but whatever the cause, the effect is anticompetitive. Anticompetitive conduct by Ameritech is constrained now, in the best of cases, only by flimsy paper promises to do better in the future. Although TCG can complain to both state and federal regulators, the plain fact is that regulators,

given the procedures they are legally required to follow, cannot fix TCG's problems quickly enough to mitigate all the harm that Ameritech can cause TCG. Customers can leave in an instant. Complaints take months or years to wind through regulatory agencies. Ameritech's incentive to continue dilatory behavior and foist inefficiencies on their competitors can only increase once they are in the long distance business, for the potential revenue gains to them are greater the more local telecommunications service providers cannot effectively compete and exit the market or are foreclosed from entry or expansion.

Significant performance standards, together with meaningful penalties for their failure to meet the standards, are the only way to preclude anticompetitive behavior associated with the check-list. Such standards are entirely consistent with the Act. Ameritech must, by the intent of Congress, offer TCG interconnection arrangements "at least equal in quality to that provided by [the BOC] to itself or to any subsidiary, affiliate, or any other party to which the carrier provides interconnection." As required by the FCC ruling in Docket 96-98, standards assuring high quality in interconnection and interoperability must be referenced to the internal standards of the BOC. Moreover, as was stated earlier, TCG's interconnection agreement with Ameritech provides for performance standards. The agreement, however, has not yet been implemented. Thus, it is premature to simply assume that Ameritech will follow through on the terms and provide improved quality service to its competitors, at least as good as it does to itself, affiliates, and large end user customers.

<sup>&</sup>lt;sup>18</sup>Section 251(c)(2)(C).

<sup>&</sup>lt;sup>19</sup>Re Implementation of Local Competition, FCC Docket No. 96-98, FCC 96-325, First Report and Order, issued August 8, 1996.

TCG therefore suggests that Ameritech's application should not be considered unless at least actual evidence of six months of positive performance reports are submitted along with the application. Ameritech must further commit to continue to meet the performance standards once relief has been granted, or risk forfeiting interLATA authority.<sup>20</sup>

## V. AMERITECH'S ENTRY INTO THE INTERLATA MARKET WILL NOT INCREASE THE LEVEL OF COMPETITION

Theoretically, the addition of Ameritech in an already competitive long distance market could increase the downward pressure on retail long distance prices for consumers, but whether this would actually be the case is far from certain. The addition of Ameritech to the long distance market while it still possesses such overwhelming market power over local exchange facilities is more likely to force emerging competitors out of the marketplace. Consumers purchasing long distance service might pay lower prices, but face above-cost prices for their local exchange service. In any event, Ameritech's entry is not the only nor the best way to increase the number of long distance competitors or the strength of any competitor. Long distance entry through resale occurs easily. Facilities-based competitors such as Frontier are expanding their networks. Moreover, consolidations--including Bell Operating Company ("BOC") consolidations--actually remove existing potential competitors, for example, lessening competition despite BOC entry.

<sup>&</sup>lt;sup>20</sup>Indeed, six months regarding Ameritech's performance is likely the minimum period where statistics that can be validated. The amount of time required to collect statistics will vary depending upon the quantity of service provided by competitors. If the quantity of service provided by Ameritech to competitors is low, a longer period of time than six months would be required to collect valid statistics.

Since there can be no assurances of the number of providers in the long distance market, the most important concern is whether Ameritech can leverage its existing monopoly market power in the local exchange market to impede competition once it has entered the long distance market.

The dominant local exchange carrier's market power will provide the opportunity for it to cross subsidize competitive long distance services with revenues from captive local exchange customers, engage in price discrimination, and impose cost-price squeezes on its rivals in any of the competitive market segments it serves. For example, a BOC can cross subsidize long distance service with revenues from captive local exchange service customers, even under separate subsidiaries, simply by virtue of the fact that the fiber backbone network that will be used to provide in region interLATA service has already been paid for by captive local exchange ratepayers. Upgrades to other facilities that will be used to provide both local and long-distance service also have been financed through regulated local telephone rates. BOCs also will be able to use their monopoly-funded brand name to market affiliate long distance services. Both such opportunities will enable BOCs to predatorily price long distance service.

Notwithstanding the requirement for separate subsidiaries for the provision of long distance service, Ameritech will have the incentive and the ability to engage in tying arrangements to induce customers to take both local and long distance service from the affiliates in order to achieve the lowest price on either service. It will be impossible to police the behavior of Ameritech customer services representatives who can subtly indicate to callers that the best service will be provided if the customer chooses Bell for both services. Indeed, if past behavior is any indication of future activity, the evidence revealed in Ameritech's "competitive" interLATA and intraLATA affiliate certification

proceeding, Re Ameritech Communications, Inc., MPSC Case No. U-11053, shows that it should be assumed that such tying arrangements and other anti-competitive behavior will likely be a major problem.<sup>21</sup>

As was shown by the evidence in Case No. U-11053,<sup>22</sup> the risks that Ameritech will use its market power in local markets to hamper competition in the local exchange market are exceptionally high. Entry into the long distance market presents new opportunities for cost shifting. If long distance costs are shifted to the local market, they will be passed onto TCG and other CLECs in the price of interconnection and unbundled elements. Expansion of local competitors would be severely impaired.

Presently the only effective constraint against this is the possibility that the BOC will not gain interLATA entry until its monopoly market power has been eliminated. Recent interconnection agreements have not been fully effectuated, and Ameritech does not even have effective mechanisms in place for dealing with orders placed by TCG for unbundled network elements, as is shown in the accompanying affidavit.<sup>23</sup>

## VI. AMERITECH'S "INFORMATION" ON THE LEVEL OF LOCAL EXCHANGE COMPETITION IN ILLINOIS IS INACCURATE

Among the reams of "information" submitted by Ameritech is its prefiled rebuttal and surrebuttal testimony in the Illinois check list proceeding, Illinois Commerce Commission ("ICC")

<sup>&</sup>lt;sup>21</sup>See Exhibit C, Testimony of William J. Celio on behalf of MPSC Staff.

<sup>&</sup>lt;sup>22</sup>See Exhibit D, Initial Brief of TCG Detroit; Exhibit E, TCG's Reply Brief; Exhibit F, TCG's Exceptions; and Exhibit G, TCG's Reply Exceptions.

<sup>&</sup>lt;sup>23</sup>See Exhibit A.

Docket No. 96-0404.<sup>24</sup> In its filing here in Michigan, Ameritech incorporates by reference its ICC testimony, and argues it has relevance here as it:

responds to assertions made by other parties in those proceedings raising concerns about whether and how the products and services offered by Ameritech entities comply with the competitive checklist.<sup>25</sup>

Because Ameritech believes its ICC testimony has relevance, in order to set the record straight, TCG is attaching as Exhibit H the Supplemental Rebuttal Testimony of ICC Staff filed on January 7, 1997. In its testimony, ICC Staff show, based upon record evidence there, that Ameritech is not even close to meeting the competitive check list in that state. If, indeed, Illinois provides a template for Michigan as Ameritech asserts, clearly the ICC Staff--relying upon all the evidence, not just Ameritech's assertions about local competition--irrefutably show the competitive check list is not met in either state.

## VII. AMERITECH DOES NOT PROVIDE TO TCG ACCESS TO ITS RIGHTS OF WAY

Ameritech asserts that it provides access to TCG and other competitors to its rights-of-way, in compliance with Section 271(c)(2)(B)(iii). This contention, however, is false. TCG still does not have access to the same rights-of-way that Ameritech currently occupies.

#### VIII. CONCLUSION

What the Michigan Commission correctly found just a few months ago in August, 1996 is still applicable today:

<sup>&</sup>lt;sup>24</sup>Ameritech Submission at p. 3.

 $<sup>^{25}</sup>Id$ .

There is virtually no competition in local exchange markets at this time <sup>26</sup>

Certainly, if TCG's experiences are any indication of the competitive nature of the Michigan local exchange market as a whole, Ameritech has not yet met the Section 271(c)(2)(B) check list--not by a long shot. Therefore, it would be premature to allow Ameritech to enter the interLATA telecommunications market.

Respectfully submitted,

Teleport Communications Group, Inc. and TCG Detroit

By Its Attorneys CLARK HILL P.L.C. Roderick S. Coy (P12290) Stewart A. Birke (P47/149)

Roderick S. Coy 200 N. Capitol Ave., Ste. 600 Lansing, MI 48933 517/484-4481

Douglas W. Trabaris Senior Regulatory Counsel 233 S. Wacker Dr., Ste. 2100 Chicago, IL 60606 312/705-9829

Dated: January 9, 1996 L026040

<sup>&</sup>lt;sup>26</sup>See <u>Re AMERITECH COMMUNICATIONS, INC.</u>, MPSC Case No. U-11053, at p. 27 (order conditionally approving license application when FCC finds Section 271 compliance), August 28, 1996.

		AFF	MAVIT
COUNTY OF INGHAM	)		
STATE OF MICHIGAN	)	SS	

Michael Pelletier, being first duly sworn, deposes and says that:

- 1. I am Director, Carrier Relations for Teleport Communications Group Inc. ("TCG").
- 2. I have been employed by TCG performing these duties since June 3, 1996.
- Prior to joining TCG, I was employed by Ameritech for twenty-eight (28) years, with responsibilities for a portion of that time relating to business relations with competitive providers of basic local exchange services, such as TCG Detroit.
- 4. I am responsible for negotiating and implementing interconnection agreements with incumbent local exchange carriers on behalf of TCG and its state operating affiliates in a number of states, including the State of Michigan.
- I am therefore personally aware of whether, and to what extent Ameritech Michigan, is providing interconnection to TCG Detroit in the State of Michigan.
- 6. I have reviewed Ameritech Michigan's Submission of Information filed on December 16, 1996 with the Michigan Public Service Commission ("MPSC") in Case No. U-11104, as well as the relevant portions of the Application of Ameritech Michigan for Provision of In-Region, InterLATA Services in Michigan, filed with the Federal Communications Commission ("FCC") on January 2, 1997.
- 7. It is my opinion that Ameritech Michigan's submissions to the MPSC and the FCC do not provide accurate information in several instances regarding TCG Detroit on whether competitive check list items are currently available, and whether they are in fact implemented.
- 8. Ameritech Michigan claims that it has implemented and made operational electronic interfaces for preordering, ordering, provisioning, maintenance, repair, and billing in compliance with the FCC deadline of December 31, 1996 to implement these systems. Electronic interfaces as described above have not been made available to TCG Detroit despite repeated requests. I was told by Ameritech Michigan that electronic interfaces would be available for trial with TCG Detroit in February 1997, and have not been informed otherwise. Ameritech Michigan has not provided a date when electronic interfaces will become generally available. TCG Detroit is not currently using electronic interfaces.
- 9. Ameritech Michigan states that TCG Detroit has obtained Operator Services from Ameritech.<sup>2</sup> TCG Detroit has not executed an Operator Services Agreement with

<sup>&</sup>lt;sup>1</sup>Ameritech's Submission of Information in Case No. U-11104, Introduction at 2.

<sup>&</sup>lt;sup>2</sup>Ameritech's Submission of Information, "Michigan Checklist Summary."

Ameritech Michigan, but rather, provides access to Ameritech Michigan's operator services as part of the bundled DOD Service tariffed offering ordered by TCG Detroit.

- 10. Ameritech Michigan asserts that it provides, as standard offerings, unbundled access to seven types of network elements including interoffice transmission facilities-dedicated and shared transport.<sup>3</sup> All unbundled access facilities currently ordered and used by TCG Detroit were ordered from Ameritech Michigan's existing tariffs, specifically, Ameritech Michigan's Special Access Tariff. I am unaware of any unbundled offering of interoffice transmission facilities that has been made available to TCG Detroit.
- Ameritech Michigan asserts that TCG Detroit has purchased unbundled network elements including unbundled loops, unbundled transport, signaling networks, call related databases, operator services, and directory assistance. TCG Detroit has not requested, nor has it purchased, the unbundled elements listed above.
- Ameritech Michigan states that it offers unbundled dedicated interoffice transport facilities, unbundled dedicated entrance facilities, and shared transport transmission facilities as described in its agreement with AT&T.<sup>5</sup> I am unaware of the availability of Telegraph, Direct Analog, Ameritech Base Rate, Ameritech DS1 and Ameritech DS3 Services from any source other than Ameritech Michigan's Special Access Tariff. I am unaware of the availability of Ameritech OC-3, Ameritech OC-12, and Ameritech OC-48 Services on an unbundled basis.

IN WITNESS WHEREOF, I have hereunto set my name and seal this 8th day of January, 1997.

Subscribed and sworn to before me this 9th day of January, 1997.

Karen Lamb, Notary Public Clinton County, Acting in Ingham County, Michigan Expiration: May 4, 1997

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<sup>3</sup>Ameritech's Submission of Information at 7.

⁴Ibid at 9

<sup>5</sup>Ibid. at 24.



STEPHEN J. VIDETO

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November 14, 1996

Ms. Dorothy Wideman Executive Secretary Michigan Public Service Commission 6545 Mercantile Way Lansing, Michigan 48909

Re: TCG Detroit Petition For Arbitration

MPSC Case No. U-11138

Dear Ms. Wideman:

Pursuant to the Commission's November 1, 1996 Order in this case, the parties were instructed to file a complete copy of the interconnection agreement within ten days of the Commission's Order. Ever since the arbitration panel issued its decision on October 3, 1996, TCG Detroit and Ameritech have continued to negotiate the final version of language to be used for the interconnection agreement. As of last Friday, November 8, TCG Detroit and Ameritech had entered into a firm agreement on all but two terms of the interconnection document, and agreed to a process for a joint submission of that document to the Commission.

With the holiday on Monday, November 11, the date for filing of the complete copy of the interconnection agreement was Tuesday, November 12, 1996. Ameritech received TCG Detroit's signed copy of the interconnection agreement on Monday, and was to file the agreement with the Commission.

At approximately 11:30 AM Central Time (12:30 in Michigan) Tuesday, November 12, 1996, however, Ameritech informed TCG that Ameritech would not abide by its Friday agreement on the method of a joint submission, and refused to make a joint filing. Since only Ameritech's Chicago counsel had the latest version of the negotiated interconnection agreement, TCG made its best efforts to obtain a copy of the negotiated interconnection agreement, indicate the last area of dispute, and transmit the agreement to Michigan counsel for filing. Despite those best efforts, there simply was not enough time left in the day to complete the task. Ameritech did not make the computer disk available until 4:00 PM Eastern Standard Time. Therefore, TCG Detroit was unable to make any filing on Tuesday.

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TCG Detroit was prepared to make a filing on Wednesday, November 13, 1996 which included a complete copy of both the interconnection agreement and the E911 agreement, with the areas of disagreement plainly marked. However, based upon our conversation Wednesday afternoon with Mr. Celio about this filing, we will not re-file entire copies of those agreements. Instead, we have simply enclosed with this letter copies of the two pages containing the disputed provisions, modified to reflect the position of TCG Detroit on these two disputed issues. Pursuant to Commission filing requirements, fifteen copies of this letter and the disputed pages are also being filed.

As indicated above, the parties have concluded all disputed issues but two. One issue is contained in paragraph 29.6 of the interconnection agreement, entitled "Governing Law." TCG Detroit's concern is that the language as written by Ameritech has the effect of removing or waiving the jurisdiction of this Commission, or at least certain rights of TCG Detroit under the Michigan Telecommunications Act in situations where there is an argument that a dispute falls under the concurrent jurisdiction of this Commission and the FCC. The enclosed filing by TCG Detroit therefore highlights the disputed portion, indicates TCG Detroit's disagreement with Ameritech's submission, and seeks Commission guidance on final language for this paragraph. The other issue is Paragraph 6 of Ameritech's 911 Agreement.

At the same time that Ameritech reneged on its agreement to file a joint submission. Ameritech also made an eleventh hour demand that an agreement for enhanced 911 services be attached to and incorporated as part of the interconnection agreement. Although the interconnection agreement originally proposed by Ameritech and approved by the Commission did not provide for an E911 agreement to be incorporated as part of the interconnection agreement, TCG Detroit nonetheless attempted to reach a final understanding with Ameritech on the terms of an E911 agreement so that one could be submitted as an attachment to the interconnection agreement. Unfortunately, those efforts also failed, as there also remains one issue of dispute between the parties regarding the language to be used in the E911 agreement. That dispute appears at paragraph 6.9 of Ameritech's version of the E911 agreement, which is a provision by which Ameritech disciaims any and all liability to any person regarding attempts to use 911 service.

As to both the "governing law" issue under the interconnection agreement and the liability issue under the E911 agreement, TCG Detroit hopes to continue to negotiate with Ameritech and reach a final resolution which is acceptable to both parties. In the absence of an agreement, however, TCG Detroit would welcome Commission guidance on these issues. Furthermore, TCG Detroit would also be amenable to Commission supervised mediation of these two outstanding language disputes.

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Thank you for your attention to this matter. Should you have any questions regarding this material, please contact us at your convenience.

Very truly yours,

CLARK HILL P.L.C.

Stephen J/Videto

SJV/cdm

Enclosures

cc: Counsel for Ameritech

TCG Detroit